

**2022 MEMORANDA OF AGREEMENT AND
PROGRAMMATIC AGREEMENT
ANNUAL REPORTS**



WISCONSIN DEPARTMENT OF TRANSPORTATION



JANUARY 2023

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2022 Memoranda of Agreement (MOA) Annual Report

A. North Central Region – Rhinelander Office

None.

B. North Central Region – Wisconsin Rapids Office

WISDOT ID# 6350-08-00 WHS# 92-5035/WO/PT/WP

USH 10, Wood, Portage, and Waupaca Counties [47PT159 (Burley Brew), 47PT160 (Dambroski), and 47PT191 (Blinded by the Light)]

MOA executed in 1998. No sunset date; to be amended.

- Stipulation III, Interpretive Display – content for the interpretive display has been drafted, stipulation is underway.

SHPO has accepted the technical report and production of the report in the WHS publication series is in progress. Curation of objects and associated documentation is complete. Public interpretation is being developed in conjunction with the WisDOT ID #6200-05-00/WHS #91-1165/WN project (no MOA was developed for this undertaking). Comments were received from SHPO in March 2022 and stakeholders in September 2022 regarding language used in the public interpretation. MAP is in process of incorporating new language. Interpretive panel should be produced and installed in 2023.

WISDOT ID# 7397-01-00 WHS# 21-1618

Lynn Line Road Bridge (P-71-914), Wood County

MOA executed in September 2022. Sunset date September 2027.



- Stipulation 1 – Photographic documentation of bridge – photo documentation completed, pending transmittal to historical societies.
- Stipulation 2 – Good faith effort to relocate bridge – underway.
- Stipulation 3 – Contribution to local history initiatives – not yet completed.
- Stipulation 4 – Plan review by SHPO – not yet completed.

Four MOA Stipulations; two underway, none completed.

C. Northeast Region

WISDOT ID# 1440-13/15-00 WHS# 06-0864/FD/SB

STH 23, Sheboygan and Fond du Lac Counties [47SB394 (Sippel)]

MOA executed in February 2009 and amended in 2013 and 2018. Sunset date May 2028.

In July 2021 FHWA, WisDOT, and SHPO agreed on a public interpretation format. MAP continues to work with staff of the Wade House Historic Site & Wesley W. Jung Carriage House Museum to develop ‘character cards’ using information gathered during the data recovery. The character cards will be a means to reach a wider audience and to promote greater engagement than forms of public interpretation often used. A card would be given to each visitor of the State-owned Wade House historic site, which historically was a part of the same community as the occupants of the Sippel archaeological site (47SB394). MAP has reached out to the Wade House to verify completion and to obtain final copies of the character cards. Last update Wade House had 20 draft cards and were moving towards final editing. Text and artwork for the cards has been completed and the final drafts are being reviewed. Anticipated production date for the character cards is May 2023.

WISDOT ID# 1480-04/08-00 WHS# 94-5030/BR/DR/KE

STH 57, Brown, Kewaunee, Door Counties

MOA executed May 2001. Sunset date March 2011; to be closed in early 2022.



UWM has finalized reports on five of the six sites excavated under terms of the MOA. These sites are: Christoff (47DR251), Delfosse-Allard (47KE9), Vandermissen Brickworks (47DR388), Heyrman I (47DR243), and Holdorf I (47DR381). All of these reports have been reviewed and approved by the WHS and copies provided to WisDOT CRT. A report on the Beaudhuin Village site excavations has been completed and a copy has been provided to WisDOT CRT and will be submitted for review to SHPO in early 2023. Public interpretation is complete.

WISDOT ID# 4831-05-00 WHS# 22-0381/FD

CTH VV, Fond du Lac County

MOA executed December 2022. Sunset date December 2029.



- Stipulation 1 – Completion of NR Nomination for the Stanchfield House – not yet completed.
- Stipulation 2 – Public Interpretation – not yet completed.
- Stipulation 3 – Black Walnut Tree Salvage – not yet completed.
- Stipulation 4 – Carriage Walk Salvage – not yet completed.

Four MOA Stipulations; none completed.

WISDOT ID# 9202-07-01 WHS# 06-0434/BR

US 41/WIS 29, Brown County [Pamperin Park North (47BR389) and monitor]

MOA executed December 2009 and amended in November 2010. Sunset date two years from construction; MOA to be amended to address outstanding public interpretation stipulation.

MOA includes WisDOT ID# 1133-03-02, WHS# 01-1584/BR. Phase 3 data recovery of 47BR389 (Pamperin Park North) site is complete. MAP archaeologists met with the Oneida THPO for a discussion of culturally sensitive issues regarding field procedures and discoveries. Oneida THPO was notified daily of work location and progress. Interim reports were provided to the WisDOT and THPOs on a bi-weekly basis.

Protective measures were taken during construction at the no staging area defined around Duck Creek and Old Shawano Avenue. Archaeological field survey was conducted of proposed borrow and waste sites and design refinements. Archaeological monitor of construction is complete. This includes construction in proximity to Reinheart Camp site (47-Br-96). Oneida THPO was notified daily of work location and progress. Interim reports were provided to the WisDOT and THPOs on a bi-weekly basis. Inadvertent discovery of human remains was addressed in accordance with the provisions of the MOA.

The Oneida THPO and BIA concurred with draft report as per ARPA permit stipulations. At the request of CRT, the final report was submitted to the new Oneida THPO (who plans to consult with the Ho-Chunk and Menominee THPOs) for comments under Section 106 prior to submittal to SHPO. Curation of objects and associated documentation is complete. Archaeological technical report is now complete: submitted to SHPO in August 2021 and accepted by SHPO in September 2021.

Public interpretation product type has not yet been determined by WisDOT and consulting parties. *MOA will be amended in 2023 to address outstanding public interpretation stipulation, after the new Oneida THPO has been named.*

D. Northwest Region – Eau Claire Office

None.

E. Northwest Region – Superior Office

None.

F. Southeast Region

WISDOT ID# 1060-33-01 WHS# 08-0046/MI

Zoo Interchange (I-94, I-894, US 45), Milwaukee County

MOA executed September 2011. Sunset date September 2023.

- Stipulation 3, Archaeology Survey of borrow
 - North Leg Construction not yet completed.

One stipulation remaining; will be closed in fall 2023 when construction is completed.

**Replace W. 6th Street Bridge over the Root River, Racine County
MOA executed October 2019. Sunset date October 2029.**



- Stipulation 1, Bridge Design Review – completed.
- Stipulation 2, Public Interpretation – underway, expected to be completed in 2023.
- Stipulation 3, National Register Nomination for Root River Parks – not yet completed; will commence in 2023.
- Stipulation 4, Salvage Plan – salvage completed November 2021.
- Stipulation 5, Photographic Documentation – completed.
- Stipulation 6, Archaeology Data Recovery Plan for Riverside Park 2 – underway. Materials collected from summer 2020 data recovery investigations are currently being processed. Draft report completion expected end of January 2023.

Six MOA stipulations; two underway, three completed.

WISDOT ID# 2766-00-01 WHS# 16-0973/WK

**W. North Avenue (CTH M) Reconstruction, Waukesha County
MOA executed April 2019. Sunset date April 2024.**



- Stipulation 1, Driveway Entrance Relocation – completed.
- Stipulation 2, Compensation for Driveway Entrance Marker Relocation – Completed, documentation will be submitted early 2023
- Stipulation 3, Vegetative Replacement and Screening – not yet completed; coordination with property owner is ongoing with planting during the 2023 season.
- Stipulation 4, National Register Nomination for George and Frances Daubner House – completed in November 2021.

Four MOA stipulations; two completed.

G. Southwest Region – La Crosse Office

WISDOT ID# 5170-16-00 WHS# 19-0649

**Iowa 9/STH 82 Interstate Black Hawk Bridge, Town of Freeman, Crawford County
MOA executed October 2021. Sunset date October 2026.**



- Stipulation 1 – Similar Bridge Replacement – not yet completed. Anticipated fall of 2023.
- Stipulation 2 – Documentary Video – not yet completed. Anticipated spring of 2023.
- Stipulation 3 – Summary Documentation – underway. Draft report sent to stakeholders in December 2022.
- Stipulation 4 – Salvage/Retainment Plan – not yet completed. Anticipated fall of 2023.

* Iowa DOT is the responsible agency for completing stipulations.

Four MOA Stipulations; one underway, none completed.

WISDOT ID# 5419-06-00 WHS#14-0965/RI

CTH O, STH 80 to Richland Center, Richland County

MOA executed March 2017. Sunset date March 2027.

- Stipulation 1 – Data recovery plan at Brown Knife and the Pine Valley Manor Cemetery.
- Stipulation 2 – Archaeological surveys for borrow, staging areas, etc.
- Stipulation 3 – On site monitoring of sites.
- Stipulation 4 – Qualified archeologist present for ground-disturbing activities at the Pine Valley Manor Cemetery.

Project currently on hold while seeking additional construction funds. Project will be reevaluated when those funds become available.

Four MOA Stipulations; none completed.

WISDOT ID# 7190-06-00 WHS# 06-0249/LC

STH 35, City of Onalaska, La Crosse County

MOA executed August 2015. Sunset date August 2025.

Phase 2 site evaluation of 47LC827 (Shoe Tree) site is complete. Protective measures were taken during construction at 47LC388 (Wheel Rust). Archaeological field survey was conducted of proposed borrow and waste sites. Archaeological monitor of construction was completed at the 47LC359 (Firesign), 47LC826 (Lowrider) and 47LC397 (Kloppenburg) sites. Archaeology technical report will be submitted in February 2022. National Register nomination for an archeological district focused on the 47LC95 (Tremaine) site is nearly complete. Curation of objects and associated documentation is nearly complete. MAP has provided information generated by WisDOT ID# 7190-06-00, WHS# 06- 0249/LC for incorporation into a public interpretation to be produced by MVAC. The product will address two contiguous segments of STH 35 including WisDOT ID #7190-05-00, WHS #06- 0433/LC).

Monitoring Report submitted to WisDOT the week of in January 2023. National Register form will be submitted in early 2023.

H. Southwest Region – Madison Office

WISDOT ID# 3050-04-01 WHS# 21-0360

Cole Bridge, City of Watertown, Jefferson County

MOA executed December 2021. Sunset date December 2031.



- Stipulation 1 – Bridge design review – not yet completed.
- Stipulation 2 – Photographic documentation – not yet completed.
- Stipulation 3 – Vibration monitoring study – not yet completed.
- Stipulation 4 – Public interpretation – not yet completed.

Four MOA stipulations; none completed.

WISDOT ID# 3632-00-00 WHS# 05-0304/JE

**West River Road Bridge and Approaches, Jefferson County
MOA executed June 2014. Sunset date December 2019.**

Due to project refinements, only a portion of the site was excavated and no additional features and few additional cultural materials were discovered to supplement the “Determined eligible” evaluation. No additional public interpretation was suggested at this time.

MOA closed in September 2022.

WISDOT ID# 5770-01-01 WHS# 19-0246/VA

**STH 130 Bridges, Richland, Iowa, and Sauk Counties
MOA executed April 2021. Sunset date April 2031.**

The Lone Rock North Channel Bridges (1932)

A \$100,000 Disagreement
 In 1923, the State Highway Commission determined the 12-foot-wide north channel bridge to be “dangerous” to automobile traffic. The Commission drew up a plan for a single, \$100,000 structure and expected Richland, Sauk, and Iowa Counties to share in half of this cost. Iowa County refused on the grounds that the bridge – ending at the mid-river island – would not cross the county line. The State argued that the bridge was only part of the larger Wisconsin River crossing and that without it, Iowa County’s bridge over the main channel could not function.

The “Lone Rock Bridge Controversy” was the subject of multiple court actions before being decided in Iowa County’s favor by the Wisconsin Supreme Court in 1931. In the end, two new bridges – a Warren deck truss bridge paired with a larger 4-span overhead Pratt truss bridge – were constructed over the river’s north channel in 1932.

High Court to Decide 10-Year Bridge Fight
 Iowa, Sauk, Richland Counties Argue Over Cost
 A bridge controversy that has dragged along for 10 years is finally due for final settlement in the supreme court.

Wisconsin State Journal headline from July 1, 1930 (left); the 4-span Lone Rock North Channel Bridge in 2021 (above).

- Stipulation 1 – Good faith effort to relocate the Lone Rock Bridge and Lone Rock North Channel Bridges – completed December 2021.
- Stipulation 2 – Salvage bridge ID plates and install interpretive sign – not yet completed.

- Stipulation 3 – Submit articles for publication in the *Wisconsin Magazine of History and Home News* – completed October 2021.
- Stipulation 4 – Complete photogrammetric images of Lone Rock Bridge and Lone Rock North Channel Bridge – Completed September 2022.

Four MOA stipulations; three completed.

WISDOT ID# 5845-06-03 WHS# 06-0048/DA

USH 51, Dane County [47DA0107 (Barber Campsite)]

MOA executed July 2020. Sunset date July 2030.

- Stipulation 1 –Data Recovery Plan for Barber Campsite (47DA0107) – not yet completed.
- Stipulation 2 – Scholarly Journal Publication – not yet completed.
- Stipulation 3 – Fencing of National Register-Eligible Sites; Monitoring of Ground Disturbing Activity During Construction – not yet completed.
- Stipulation 4 – On-Site Archaeological Monitoring of Uncatalogued Burial Sites – not yet completed.
- Stipulation 5 – Archaeological Survey of Borrow and Staging Areas – not yet completed.

Five MOA stipulations; none completed.

WISDOT ID# 5992-08-84 WHS# 13-0230/DA

Lower Yahara River Trail Phase 1, Dane County

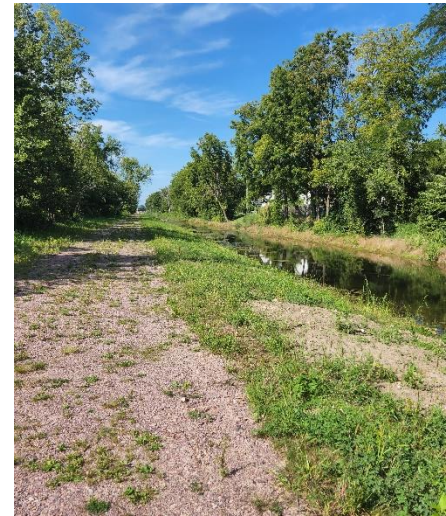
MOA executed in May 2015 and amended in June 2016. Sunset date December 2019.

Archaeological data recovery has been completed. Reports for the burial issue have been submitted and accepted by WisDOT and WHS. Public Interpretation has not been completed. Public interpretation involves the formation of a Public Interpretation Committee and the development (and implementation) of a public interpretation plan. WisDOT and FHWA are working with the Ho Chunk and Dane County Parks to update the MOA to address the outstanding public interpretation stipulation. *MOA will be amended in 2023 to address outstanding public interpretation stipulation.*

WISDOT ID# 6996-05-27 WHS# 16-0698/CO

**Portage Canal, City of Portage, Columbia County
MOA executed March 2020. Sunset date March 2025.**

- Stipulation 1 – Public Interpretation (Install Four Interpretive Panels) – underway, interpretive panels reviewed by SHPO December 2021.
- Stipulation 2 – Design Review of Bridge and Lighting Plans – completed.
- Stipulation 3 – Update Portage Canal National Register Nomination – not yet completed.



Three MOA stipulations; one underway, one completed.

I. U.S. Army Corps of Engineers MOAs

WISDOT ID# 8915-01-01 WHS# 16-0763/CH

**Cobban Bridge Replacement, CTH TT, Chippewa County
MOA executed August 2020. Sunset date August 2025.**



- Stipulation 1, Photographic Documentation of the Cobban Bridge – completed June 2021.
- Stipulation 2, Good faith effort to find bridge recipient and salvage bridge components – Offer to move bridge was declined in January 2021; Bridge salvage anticipated in early 2023.
- Stipulation 3, Prepare and install a permanent public historical display – underway, updated draft to be sent in early 2023.

Three MOA stipulations; one underway, one completed.

WISDOT ID# 6217-00-01 WHS# 21-0191

**Old Highway 73 (B-11-910) Replacement, Columbia County
MOA executed August 2022. Sunset date August 2028.**



- Stipulation 1, Salvage structural elements – not yet completed.
- Stipulation 2, Flythrough visuals – not yet completed.
- Stipulation 3, Museum exhibit – not yet completed.

Three MOA stipulations; none completed.

J. Federal Railroad Administration MOAs

WISDOT ID# 0385-57-03 WHS# 21-0308

Muskego Yards Improvements, Milwaukee County

MOA executed September 2022. Sunset date September 2032.



- Stipulation 1, Document Burnham Canal Bridge – not yet completed.
- Stipulation 2, Survey Railroad Bridges – not yet completed.
- Stipulation 3, Develop and implement construction environmental protection plan – not yet completed.
- Stipulation 4, Protect and monitor archaeological sites – not yet completed.

Four MOA stipulations; none completed.

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WISDOT ID# 1060-27-00/01 WHS# 15-0856/MI

I-90/94 Reconstruction PA (Soldiers Home) PA

PA executed July 2016. Sunset date July 2026

- Consultation to amend PA began in August 2021 and is ongoing. Amended PA expected in 2023.

WHS# 09-0269/MI

Milwaukee Parkway PA (no WisDOT ID)

PA executed November 2019. Sunset date November 2029

Parkway	National Register Listing Status
Honey Creek Parkway	Listed May 2010
Kinnickinnic River Parkway	Listed July 2011
Lake Michigan Parkway North	
Lake Michigan Parkway South	
Lincoln Creek Parkway	Listed February 2021
Upper Menomonee River Parkway	Nomination not prepared by City of Wauwatosa
Lower Menomonee River Parkway	
Milwaukee River Parkway	Listed November 2012
Oak Creek Parkway	Listed June 2011
Root River Parkway	Listed January 2013
Underwood Creek Parkway	

WHS# 96-1437/VA

Bascule Bridge PA (no WisDOT ID)

- No sunset date.

WHS# 96-1564/VA (Previous PA) / WHS# 21-0838 VA (Updated PA)

WisDOT/FHWA Delegation PA

- Commenced update in 2021, ongoing consultation, expected execution in 2023.

WHS# 12-0289 DG

WisDOT/MnDOT/FRA Northern Lights PA (no WisDOT ID)

PA executed August 2013. Sunset date August 2023

- Annual report sent out in December 2022.
- PA to be updated in 2023 depending on available funding.